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BEFORE THE ARIZONA CORPORATION COMMISSION

COMMISSIONERS

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BOB BURNS
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Arizona Corporation Commission
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IN THE MATTER OF THE APPLICATION OF
CHINO MEADOWS II WATER COMPANY, INC.
FOR APPROVAL OF A RATE INCREASE.

DOCKET NO. W-02370A-14-0231

STAFF'S OPENING BRIEF

The Utilities Division of the Arizona Corporation Commission ("Staff") hereby files its closing brief in the above-captioned matter. In this brief, Staff will address the major disputed issues. On any issue not specifically addressed in this brief, Staff maintains its position as presented in its testimony.

I. INTRODUCTION.

Chino Meadows II Water Co., Inc. ("Chino Meadows" or "Company") is a class D utility that provides water service in Yavapai County, Arizona, to approximately 900 customers. Chino Meadows's current rates were authorized in Decision No. 72896, dated February 21, 2012. On June 30, 2014, the Company filed a rate increase application as ordered in Commission Decision No. 72896. The Decision required Chino Meadows to file its next general rate case using the same test year as that used in the next rate case for Chino Meadows's affiliate, Granite Mountain Water Company Inc. ("Granite Mountain"), in order to eliminate further disputes related to cost allocations. Chino Meadows and Granite Mountain, in Docket No. W-02370A-14-0230, both used a 2013 test year.

II. SUMMARY OF REVENUE REQUIREMENT POSITIONS.

The Company does not request rates based on rate of return because the Company claims that a rate increase calculated using a traditional return on rate base approach would not generate adequate revenue. The Company requests a revenue increase of \$44,618, or 12.26 percent, over test year revenues, for a total revenue of \$402,603. The Company's proposed rates would increase the typical

1 residential 5/8 x 3/4-inch meter bill with a median usage of 3,469 gallons from \$26.45 to \$29.36, for
2 an increase of \$2.91 or 11 percent.

3 Staff recommends that the current rates remain in place on a going forward basis. These
4 proposed rates would produce a total operating revenue of \$357,985, a \$0 (0.00 percent) increase,
5 over Staff's adjusted test year revenue of \$357,985 and adjusted test year expense of \$301,230, to
6 produce a \$56,754 operating income and an operating margin of 15.85 percent. Staff's recommended
7 rates would result in no change for the typical residential 5/8 x 3/4-inch meter bill with a median
8 usage of 3,469 gallons at \$26.45, as shown on Schedule TBH CM-25A.

9 In the alternative, Staff has developed a revenue recommendation based on traditional rate of
10 return analysis. These recommended rates would produce a total operating revenue of \$316,072, a
11 \$41,916 (11.71 percent) decrease, from Staff's adjusted test year revenue of \$357,985, to provide a
12 \$16,153 operating income and a 10.00 percent rate of return on Staff adjusted OCRB of \$151,528, as
13 shown on Schedule TBH CM-1B. This recommendation would result in a 4.52 percent operating
14 margin. Staff's recommended rates would decrease the typical residential 5/8 x 3/4-inch meter bill
15 with a median usage of 3,469 gallons from \$26.45 to \$22.76, for a decrease of \$3.69 or 13.96 percent,
16 as shown on Schedule TBH CM-25B.

17 The parties' recommended revenue requirements and associated rate increase are summarized
18 as follows:

	Revenue Requirement	Revenue Change	% Change
Company Application	\$497,378	\$139,014	38.79%
Staff Direct	\$357,985	\$0	0.00%
Staff Direct Alternative	\$299,772	(\$58,212)	(16.26%)
Company Rebuttal	\$402,603	\$44,618	12.46%
Staff Surrebuttal	\$357,985	\$0	0.00%
Staff Surrebuttal Alternative	\$316,072	(\$41,916)	(11.71%)

24 **III. CONTESTED ISSUES.**

25 Among the major contested issues between Staff and the Company are the allocation of costs
26 between Chino Meadows and Granite Mountain, the authorized operating margin, the revenue
27 requirement, Staff's recommended removal from rate base of ten percent of the \$42,759 cost of plant
28 in service due to unsupported plant, the amount of Mr. Levie's salary expense, the terms of a Code of

1 Affiliate Conduct, the need for authority annual reporting of cost allocations and the request for
2 authorization to appoint an interim manager.

3 **A. Allocation of Costs.**

4 In the Company's previous rate case, the allocation of costs between Chino Meadows and its
5 affiliate Granite Mountain was also in dispute, causing the Commission to include in its Decision No.
6 72896 "IT IS FURTHER ORDERED that in order to eliminate further disputes related to cost
7 allocations, Chino Meadows II Water Company shall file its next general rate case using the same test
8 year as is used in the next rate case for its sister utility, Granite Mountain Water Company, Inc."

9 The Company proposes that 80.5 percent of common costs be allocated to Chino Meadows
10 and 19.5 percent to Granite Mountain, based primarily on customer count. Staff proposes that 74
11 percent be allocated to Chino Meadows and 25 percent to Granite Mountain, with 1 percent allocated
12 to affiliate Antelope Lakes Water Company, Inc., using a multi factor analysis. While the Company
13 asserted at hearing that a greater allocation should be made to Chino Meadows because its plant is
14 older, more maintenance is required and replacements will be required in the near future, the
15 Company has provided no details about the age or condition of the plant, nor quantified the costs
16 associated with the age of the plant. Indeed, this assertion was first made at hearing, and absent from
17 any of the Pre-filed Testimony or Data Responses in this case during its preceding 15 month duration.

18 The Company advocates what it deems to be a simple analysis of the allocation of costs.
19 Company witness Ray L. Jones testified that, although Chino Meadows and Granite Mountain have
20 traditionally allocated costs solely on the basis of customer counts, with 88 percent going to Chino
21 Meadows and 12 percent to Granite Mountain, he attempted to address Staff's concerns regarding
22 that single factor methodology by also including plant in service as a factor.¹ However, the
23 Company's new methodology still retains its primary focus on customer count due to the manner in
24 which it weights the two factors. The Company weights customer count so that it constitutes 83.3
25 percent and the plant in service constitutes only 16.7 percent of the total consideration.² The
26 Company weights plant in service at 1.0, while test year customer count, at 2.5, and 2018 customer
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28 ¹ TR at 29.

² Exhibit A-1, Schedule TBH Chino Meadows-193, Company Workpaper.

1 count at 2.5, are weighted at 5.0. That weighting is further skewed by the fact that the Company did
2 not include Storage Tank No. 3 in plant in service for Granite Mountain, even though it seeks to
3 include the tank (and Staff agrees) in rate base, increasing it by \$102,222.68.

4 While customer count is one factor in determining cost causation, there are many others that
5 can impact allocation, and they can be weighted at different levels depending on the facts of a case.³
6 These include plant in service (net or gross), gallons of water pumped, and annual revenue. In
7 addition, these can be looked at a number of points in time, e.g. the end of the test year, the time of
8 filing the application, a future year, or some average of these. Staff initially recommended a four
9 factor analysis – customer count, net plant in service, total annual revenue and total annual gallons
10 pumped - which it believes better represents a correct allocation of costs.

11 Staff then analyzed numerous scenarios - Staff characterized the number as “dozens” -
12 utilizing both weighting and non-weighting of factors.⁴ These included not only those proposed by
13 the Company, but also net plant at the time of the rate case, gross plant at the time of filing, post test
14 year net plant, post test year gross plant, customer counts, various expense categories, annual
15 revenue, gallons pumped and any other factors that would help identify the cost drivers so they could
16 be properly allocated.⁵

17 By running a number of scenarios, Staff was able to determine the range within which the
18 allocations fell. Staff ultimately modified its four factor analysis to a simpler application, and
19 selected the analysis that it deemed most appropriate based on the range of calculations in the various
20 scenarios with each factor given equal weight. This percentage would be fixed and not subject to
21 additional analysis until the Company’s next rate case. This would reduce the complexity of the
22 Company’s record keeping and operations as plant is added or retired.

23 **B. Operating Margin.**

24 The Company seeks a revenue requirement based upon an operating margin of 15 percent. Its
25 rate base is deemed to be small and declining, so that using a traditional rate-making approach would
26 not generate adequate revenue; it would result in an operating margin of only 4.16 percent, assuming

27 ³ TR at 123; Exhibit S-1, 9-12.

28 ⁴ TR at 123.

⁵ *Id.*

1 a 10.0 percent return on rate base. Staff's initial analysis of the rate application determined that
2 applying either a traditional rate of return analysis or the Company's proposed 15 percent operating
3 margin would result in a rate reduction. Therefore, Staff recommended that the current rates, which
4 result in a 15.85 percent operating margin, remain in place on a going forward basis.⁶

5 With subsequent adjustments to various items set forth in both the Company's Rebuttal
6 Testimony and Staff's Surrebuttal testimony, the operating margin associated with Staff's
7 recommendation that rates remain the same also changed, with the new operating margin equaling
8 13.38 percent.⁷ Company witness Mr. Jones suggested at hearing that Staff's recommended
9 operating margin was allowed to 'float up and down.'⁸ However, Staff did not adopt a specific
10 operating margin or even the use of an operating margin analysis.⁹ Staff noted when first
11 recommending no change in rates that the resulting revenue produced an operating margin greater
12 than the 15 percent sought by the Company; but it did not adopt the Company's operating margin.
13 When adjustments made in Rebuttal and Surrebuttal Testimony resulted in a 13.38 percent operating
14 margin, Staff deemed the resulting sufficient as well.¹⁰

15 **C. Revenue Requirement.**

16 The Company initially proposed a \$139,014, or 38.79 percent, revenue increase over test year
17 revenues of \$358,364 for a total revenue of \$497,378, which would have produced an operating
18 income of \$74,604 for a 15.0 percent requested operating margin.¹¹ The Company's proposed rates
19 would increase the typical residential 5/8 x 3/4-inch meter bill with a median usage of 3,469 gallons
20 from \$26.45 to \$35.89, for an increase of \$9.44 or 35.69 percent.

21 In its Rebuttal Testimony, which sets forth the Company's current position, the Company
22 requests a revenue increase of \$44,618, or 12.26 percent, over test year revenues, for a total revenue
23 of \$402,603. The Company's proposed rates would increase the typical residential 5/8 x 3/4-inch
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26 ⁶ Exhibit S-1 at 5-6.

27 ⁷ Exhibit S-2, Executive Summary.

28 ⁸ TR at 18.

⁹ Exhibit S-1 at 5.

¹⁰ Exhibit S-2 at 2.

¹¹ Rate Application; Exhibit S-1, Executive Summary.

1 meter bill with a median usage of 3,469 gallons from \$26.45 to \$29.36, for an increase of \$2.91 or 11
2 percent.¹²

3 Throughout this proceeding Staff has continued to propose that the current rates remain in
4 place. These proposed rates would produce a total operating revenue of \$357,985, a \$0 (0.00
5 percent) increase, over Staff's adjusted test year revenue of \$357,985. Staff's recommended rates
6 would result in no change for the typical residential 5/8 x 3/4-inch meter bill with a median usage of
7 3,469 gallons at \$26.45, as shown on Schedule TBH CM-25A.¹³

8 In Staff's Direct Testimony, Staff supported adjusted test year expenses of \$301,230, to
9 produce a \$56,754 operating income and an operating margin of 15.85 percent. In Staff's Surrebuttal
10 Testimony, Staff supports \$310,068 in test year operating expenses, which results in an operating
11 income of \$47,916. This cash flow level results in a 29.66 percent rate of return and a 13.38 percent
12 operating margin. This remains Staff's primary recommendation.¹⁴

13 In the alternative, Staff has developed a revenue recommendation based on a traditional rate
14 of return analysis. In its Direct Testimony, Staff's alternative rate of return rates would produce a
15 total operating revenue of \$299,772, a \$58,212 (16.26 percent) decrease, from Staff's adjusted test
16 year revenue of \$357,985, to provide a \$13,537 operating income and a 10.00 percent rate of return
17 on Staff adjusted OCRB of \$135,369, as shown on Schedule TBH CM-1B.¹⁵ This recommendation
18 would result in a 4.52 percent operating margin. Staff's recommended rates would decrease the
19 typical residential 5/8 x 3/4-inch meter bill with a median usage of 3,469 gallons from \$26.45 to
20 \$21.16, for a decrease of \$5.29 or 20.01 percent, as shown on Schedule TBH CM-25B.¹⁶

21 In Staff's Surrebuttal testimony, Staff's alternative rate of return recommendation continues to
22 result in a decrease in rates. These recommended rates would produce total operating revenue of
23 \$316,072, a \$41,913 (11.71 percent) decrease, from Staff's adjusted test year revenue of \$357,985, to
24 provide a \$16,153 operating income and a 10.00 percent rate of return on Staff's adjusted original
25 cost rate base ("OCRB") of \$161,528, as shown on Surrebuttal Schedule TBH CM-1B. Staff's
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27 ¹² Exhibit A-1 at 6-7.

28 ¹³ Exhibit S-1 at 5-6; Exhibit S-2 at 2-3; TR at 97-99.

¹⁴ Exhibit S-2, Executive Summary and at 2-3

¹⁵ Exhibit S-1 at 6.

¹⁶ *Id.* at 5-6; Schedule TBH CM-25B.

1 recommended rates would decrease the typical residential 5/8 x 3/4-inch meter bill with a median
2 usage of 3,469 gallons from \$26.45 to \$22.76, for a decrease of \$3.69 or 13.96 percent, as shown on
3 Surrebuttal Schedule TBH CM-25B. OCRB and fair value rate base ("FVRB") are deemed to be the
4 same in Staffs Schedules.¹⁷

5 **D. Rate Base Issues.**

6 **1. Unsupported Plant.**

7 Staff has identified \$42,759 in plant additions for which the Company is unable to provide
8 support. These items are detailed In Schedule TBH CM-5, attached to Staff's Direct Pre-filed
9 Testimony.¹⁸ The Company acknowledges that, other than its accounting records, it is unable to
10 provide detailed invoices for this plant; the Company's offices were destroyed by fire in December
11 2011.¹⁹ Although the Company attempted to obtain duplicate supporting documents from vendors,
12 those records no longer existed.

13 A.A.C. § R14-2-411(D)(1) requires a regulated utility to "keep general and auxiliary
14 accounting records reflecting the cost of its properties ... and all other accounting and statistical data
15 necessary to give complete and authentic information as to its properties." Further, the Company
16 which seeks an increase in rates bears the burden of proof to support its request. Where those records
17 are not produced, Staff typically recommends that all related costs be removed from rate base.

18 Staff is not unsympathetic to the Company's circumstances in this regard and is
19 recommending that the substantial majority, 90 percent, of these costs be included in rate base.
20 However, as even the Company has acknowledged, it is not unusual in a rate case for some portion of
21 plant in service, including interest and late fees, to be excluded from rate base.²⁰ As Staff is unable to
22 review the invoices supporting this plant to determine whether 100 percent of the amounts are
23 includable, Staff recommends a 10 percent reduction. While Staff does not believe the Company
24 should suffer the consequences of the loss of documentation due to the fire, neither should it benefit
25 unduly.

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27 ¹⁷ Exhibit S-2 at 2-3.

28 ¹⁸ Exhibit S-1, Schedule TBH CM-5.

¹⁹ *Id.* at 15; Exhibit A-1 at 7.

²⁰ TR at 40-41.

1 **2. Working Capital.**

2 The Company and Staff agree as to the methodology for determining working capital.²¹ This
3 is a flow-through issue: the only dispute results from the differences in the parties' positions in
4 adjusted test year expenses. The Company's adjusted end of test year working capital is \$33,465,²²
5 while Staff's is \$29,357.²³

6 **E. Income Statement Adjustment re: Salary of Paul Levie.**

7 Mr. Paul Levie is the president and primary shareholder of Chino Meadows and Granite
8 Mountain. He provides management services for both companies for which he receives a flat fee in
9 compensation. Company witness Ray Jones testified that Mr. Levie's salary for both companies is
10 based on what the Company feels a full-time senior executive at a regulated water company of this
11 size would be paid - \$76,800. Because Mr. Levie works about 20 hours per week, his annual salary
12 has been set at \$38,400. However, due to an error, Mr. Levie was actually paid \$37,700 for the 2013
13 test year, so that is the amount the Company seeks to recover. Under its proposed allocation rates,
14 the Company seeks to recover \$31,700 through Chino Meadows' rates and \$6,000 through Granite
15 Mountain's rates.

16 Staff attempted to determine the reasonableness of Mr. Levie's compensation by reviewing
17 the services actually provided. Unfortunately, Mr. Levie does not maintain time records for his
18 services to Chino Meadows or Granite Mountain, nor does he maintain any records showing the
19 allocation of time he spends on each Company. In response to Staff's DR TBH 1.26 seeking
20 supporting documentation, the company was able to provide only an estimate of his representative
21 monthly schedule. Staff would not that, in the Company's previous rate case, the Commission
22 adopted Staff's position as to Mr. Levie's salary, which was reduced from what the Company sought,
23 on the basis that there were no time records or other supporting documentation for his salary.
24 Although the Company bears the burden of supporting Mr. Levie's salary and Mr. Levie had notice
25 of the risk that his salary could be impacted if he failed to provide supporting documentation, he did
26 not provide that documentation here.

27 _____
²¹ *Id.* at 21.

28 ²² Exhibit A-1, Schedule RLJ-2.

²³ Exhibit S-2, Schedule TBH Chino Meadows-12.

1 Staff's review of the information provided leads Staff to conclude that Mr. Levie's salary is
2 overstated, at either the \$37,700 or the \$38,400 level. In general terms, Staff is concerned that, as Mr.
3 Jones acknowledged, Mr. Levie is now nearly 90 years of age and has a number of other businesses.²⁴
4 Also, due to recent health issues, Mr. Levie's family is taking over some business functions to relieve
5 the stress on Mr. Levie.²⁵ This would suggest that he is not providing the same level of services as he
6 has in the past.

7 More specifically, in reviewing the records the Company provided to Staff to support its
8 Application, Staff determined that Mr. Levie was out of town for 33 percent of the year. The
9 Company describes Mr. Levie's duties as supervision and management of company personnel;
10 oversight of company operations; provision of strategic direction; review of company financial data
11 including payables, receivable, revenue and expenses; provision of legal representation for Company;
12 review of payroll and signing of checks; review and authorization of all vendor payments; acquisition
13 regulation and oversight of company loans and long-term debts; meeting with operations
14 management to review capital program and address operational issues and ensuring that proper
15 facilities and equipment are available; development and review of company processes and procedures
16 to ensure regulatory compliance; and revision and Income Taxes. Given that Mr. Levie indicated that
17 he performed typical duties on a monthly basis and the nature of the services provided, if Mr. Levie
18 was out of town for extended periods, he would be unable to perform these functions.

19 Staff reduced Mr. Levie's salary by \$11,761 to reflect this time. Further, Staff identified
20 duplication in the duties of Mr. Levie and his operations manager and decreased his salary by an
21 addition \$4,673 to reflect the same. This results in a total reduction of \$17,444 to Mr. Levie's salary.
22 Staff recommends allowing a salary of \$21,266 for services to Chino Meadows and Granite
23 Mountain, to be allocated in accordance with Staff's recommendation.

24 F. Affiliate Transactions.

25 Staff's evaluation of Chino Meadows' rate Application revealed several problematic
26 transactions between the Company and its affiliate, Granite Mountain, and between the Company and
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28 ²⁴ TR at 49.

²⁵ *Id.* at 86.

its president and shareholder, Paul Levie, and his family. In response to Staff's DRs TBH 1.33 and TBH 1.34, the Company, through Mr. Jones, provided schedules of Accounts Receivable and Notes Payable for associate companies for 2010 through 2014.²⁶

The following accounts receivable, which continued to carry balances due as of December 31, 2014, reflected the following amounts due at the end of the test year:²⁷

Antelope Lakes Water	\$ 1,385
Desert Snow Construction on behalf of Mr. Paul Levie	\$16,067
PDL Zooki on behalf on Mr. Paul Levie's son, Mr. Daniel Levie	\$ 104
PDL Inc. on behalf of Mr. Paul Levie	\$ 1,500
Total	\$19,056

The following accounts payable, which continued to carry balances due as of December 31, 2014, reflected the following amounts due at the end of the test year:²⁸

PDL Inc. on behalf of Mr. Paul Levie	\$ 5,000
Granite Mountain	\$19,891
Total	\$24,891

The Company asserts that the Antelope Lakes Water and Granite Mountain accounts are not receivables or payables 'in a traditional sense,' and that neither Antelope Lakes nor Chino Meadows is required to make any payments. The Company characterizes each as an "intercompany balance, similar as to what would be recorded between a parent holding company and utility subsidiary companies or between utility subsidiary company when cash is transferred from one utility subsidiary to the parent holding company or another utility subsidiary and vice versa."²⁹ The Company does concede that the other accounts represent personal transactions.³⁰

Staff disagrees that these accounts are not receivables and payables and thus not subject to A.R.S. § 40-301-B. These are amounts payable over a period greater than twelve months and require Commission approval. Subsequent to the filing of the Pre-filed Testimony in this case, all non-utility payables were paid in full. However, given the Company's history and concerns with the Company's lack of a specific plan for transitioning of management in the event Mr. Levie is no longer able to perform that function, Staff believes it would be in the best interests of both the Company and its

²⁶ Exhibit S-1, Attachments E and F.

²⁷ *Id.* Attachment E.

²⁸ *Id.* Attachment F.

²⁹ *Id.* Attachments E and F.

³⁰ *Id.* Attachment E.

1 customers that these considerations be incorporated as a part of the Code of Affiliate Conduct, and
2 that Staff be authorized to appoint an interim manager if the Company violates any part of the Code
3 of Affiliate Conduct.

4 **G. Code of Affiliate Conduct.**

5 Due to the ongoing issues with the Company and its regulated and unregulated affiliates due
6 to the ongoing issues with the Company and its regulated and unregulated affiliates. Throughout the
7 review of the books and records of the Company, it is abundantly clear that until a proper code is
8 written and adhered to by the Company the issues presented in my testimony would only continue.
9 By following the Code the Company should resolve these recurring issues. However, Staff requests
10 that the Commission provide the authority for Staff to immediately place an interim manager if the
11 Company violates any part of the Code.³¹

12 The Code of Affiliate Conduct is intended to complement and clarify affiliate transactions.
13 This Code is to govern all operational and financial activities and relationships with and among the
14 parent, owners, family members and all affiliates (regulated and unregulated). This Code assures the
15 separation of the traditional roles of the regulated utilities and unregulated affiliates. The Code will
16 develop the cost allocation through a cost allocation manual that includes time keeping for all
17 employees. The Code would address valuing transactions for purchases or sales as well as goods and
18 services provided to or among affiliates. Competitive bidding practices should be included in the
19 Code. Financial arrangements between affiliates (regulated and unregulated) whether as notes
20 receivable or notes payable would need to be addressed in the Code. The Company should develop
21 and submit its proposed formal written policy or agreement for the Code to Staff but the scope and
22 structure must be acceptable to Staff.³²

23 The Company has indicated that it does not oppose the development of a Code of Affiliate
24 Conduct, but disagrees with some of its proposed provisions, including Staff's recommendation that
25 the Code apply to non-regulated as well as regulated affiliates.³³ While the Commission may not
26 order unregulated affiliates to abide by this Code of Affiliate Conduct, the Commission expects the

27 ³¹ *Id.* at 13-14.

28 ³² *Id.* at 13.

³³ Exhibit A-1 at 15.

1 Company to operate pursuant to that Code in its dealings with the unregulated affiliates. If the
2 unregulated affiliates do not abide by the Code, additional time will be required in future rate case
3 audits, and higher rate case expense may result so voluntary compliance by the unregulated affiliates
4 would reduce possible disallowances and lower rate case expense.³⁴

5 **H. Annual Report of Corporate Cost Allocations.**

6 Staff recommends that the Company provide an annual report of the accounting of all
7 Corporate Cost Allocations. The reports should be reconciled to the amounts billed and paid by each
8 regulated and unregulated affiliate company. This annual report should be filed in this docket by
9 April 15th for the previous calendar year. Such filing requirement would cease with the filing of the
10 Company's next rate case.³⁵ Company deems the separate reporting to be unnecessary and proposes
11 to have this reporting addressed in the Code of Affiliate Conduct.³⁶ Staff would agree that the
12 reporting requirements and reporting details should be addressed in the Code of Affiliate Conduct but
13 still deems this recommendation necessary.³⁷

14 **I. Interim Manager.**

15 For the reasons Staff recommends the adoption of a Code of Affiliate Conduct, Staff also
16 requests that the Commission provide the authority for Staff to immediately place an interim manager
17 if the Company violates any part of the Code, or Staff deems it otherwise necessary. Staff is
18 appreciative of the efforts the Company has made to address Staff's concerns. However, it is evident
19 that the Company has had a long history of improper affiliate transactions, failure to seek
20 Commission approval for financing, and making personal loans to family. Staff also appreciates Mr.
21 Levie's assurance to Mr. Jones in the Granite Mountain proceeding that he wants every order
22 complied with and will do whatever it takes to accomplish that.³⁸ However, as Mr. Jones noted, Mr.
23 Levie is 90 years old, is experiencing health issues, and is contributing less time to the business.
24 Although his family members are attempting to assist in management matters, no transition plan has
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³⁴ Exhibit S-2 at 11.

27 ³⁵ Exhibit S-1, Executive Summary.

28 ³⁶ Exhibit A-1 at 16.

³⁷ Exhibit S-2 at 12.

³⁸ Granite Mountain TR at 118.

1 been made. For these reasons, it is more critical than ever that Staff be authorized to appoint an
2 interim manager.

3 **J. Rate Design.**

4 The Company proposes a rate design slightly different from that currently in place. The
5 Company proposes lowering the revenue collected from the base charge from 55.1 percent of revenue
6 to 52.3 percent of revenue, while slightly increasing the percentage recovered through commodity
7 rates. This, the Company urges, will promote revenue stability while encouraging conservation.³⁹
8 Staff recommends that, as the rates remain the same, so should the rate design. Staff details its rate
9 design in Surrebuttal Schedule TBH CM-24A.⁴⁰

10 Staff's alternative proposal regarding rates, which would result in a rate decrease, would
11 require changes to the existing rate design. In that scenario, Staff recommends decreases in the
12 minimum monthly charge for all meter sizes. Staff recommends that the monthly minimum for the
13 5/8 x 3/4-inch meter be \$14.75. Staff recommends maintaining the break-over points contained in
14 present rates for the smaller meter sizes. First commodity tier rate would decrease by \$0.20 from
15 \$2.40 per 1,000 gallons to \$2.20 per 1,000 gallons. Second commodity tier rate would decrease by
16 \$0.20 from \$3.20 per 1,000 gallons to \$3.00 per 1,000 gallons. Third commodity tier rate would
17 decrease by \$0.20 from \$4.20 per 1,000 gallons to \$4.00 per 1,000 gallons. The typical 5/8 x 3/4-
18 inch meter bill with a median usage of 3,469 gallons would decrease by \$3.69 from \$26.45 to \$22.76.
19 Staffs recommended rates are shown in Surrebuttal Schedule TBH CM-24B and the typical bill
20 analysis for 5/8 x 3/4-inch meter customers is shown in Surrebuttal Schedule TBH CM-25B.⁴¹

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³⁹ Exhibit A-1 at 14.


28 ⁴⁰ Exhibit S-2, Schedule TBH CM-24A.

⁴¹ *Id.* at 10, Schedule TBH CM-24B.

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RESPECTFULLY SUBMITTED this 22st day of April, 2016.

2st day of April, 2016.



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